

CJF



Foreign and Commonwealth Office

London SW1A 2AH

12 May 1987

Dear Charles

Prime Minister
 for discussion with
 Foreign Secretary tomorrow
 CDP 12/5

Your minute of 29 April to Sir Robert Armstrong noted that the Prime Minister would like to see any statement at Venice on terrorism strengthened and extended to cover more than civil aviation aspects. Since the Personal Representatives meeting from 30 April to 2 May, the Italians have now prepared the text of a draft statement on terrorism to be made at Venice * (attached).

The Foreign Secretary is clear that the draft statement needs to be made much more robust (as well as the English being improved). We have therefore done additional work on the Italian draft, in preparation for the meeting of Summit Seven Political Directors from 14-17 May and the final meeting of Personal Representatives immediately thereafter. I attach our redraft, which the Foreign Secretary himself has not yet seen. He will wish to discuss this text, and our tactics at Venice over terrorism, with the Prime Minister tomorrow morning.

It has been agreed that Terrorism Experts should also be in Venice on 14 May to work on the text on international terrorism. Duncan Slater, the AUSS responsible for counter-terrorism within the Office, will represent the UK. We shall therefore need to give him clear instructions by the end of 13 May.

Yours ever

(R N Culshaw)
Private Secretary

C D Powell Esq
 PS/10 Downing Street

* to follow first thing tomorrow morning

UK DRAFT OF SUMMIT SEVEN STATEMENT ON INTERNATIONAL
TERRORISM

1. The Heads of State and Government reaffirm their condemnation of international terrorism in all its forms and of all those, including governments, who sponsor or support it.

2. They agree that the following principles must govern their common fight against terrorism:-

- ✓ No cause can justify terrorist acts.
- ✓ No concessions under duress should be made to terrorists or their sponsors.
- ✓ No state which supports terrorism can expect normal relations with the Summit Seven countries.

3. Effective measures have already been agreed amongst the Seven to combat terrorism. Heads of State and Government resolve to apply further measures if new evidence of state involvement in terrorism emerges.

4. The Heads of State and Government note the progress made over the last year in bringing terrorists to trial and punishing them for their crimes. Nevertheless, terrorism continues to pose a threat. They are determined to intensify their combined efforts to combat that threat. There should be solidarity amongst the Seven in their efforts to prevent terrorist crimes and to bring the guilty to justice.

5. The Heads of State and Government regard every act of hostage taking and abduction as abhorrent. All those being held should immediately be released, without conditions.

6. The Heads of State and Government reaffirm the right of their citizens to work and travel freely without the fear of terrorist outrage. They will therefore step up their efforts to improve the safety of air travel.

7. The Heads of State and Government recall that in their Tokyo Statement on International terrorism last year they agreed to make the 1978 Bonn Declaration more effective in dealing with all forms of terrorism affecting civil aviation. They are now jointly resolved that their Governments shall take immediate action to cease all flights to any country which refuses extradition or prosecution of those who have committed offences described in the Montreal Convention for the suppression of unlawful acts against the safety of civil aviation, or which does not return the aircraft involved.

At the same time, their governments will initiate action to halt all incoming flights from that country or by the airlines of that country. [They intend also to extend the Bonn Declaration in due course to cover any future relevant amendment to the above convention or any other aviation conventions relating to the extradition or prosecution of the offenders.] The Heads of State and Government urge other Governments to join them in this commitment.

The Italian Ambassador

*Italian Embassy
6, Grosvenor Square
London, W. 1.*

(112)

9th May 1987

Dear Derek,

Please find enclosed a message from Ambassador Bianche-
ri containing the preliminary draft statement on terrorism prepared
by the Italian Presidency, which may be a working document for our
meeting on May 14th and 15th.

yours sincerely

Bruno

Bruno Bottai

Mr. Derek Thomas
Political Director
Foreign & Commonwealth Office
Downing Street West
London SW1A 2AL

1. ENCLOSE HERewith THE PRELIMINARY DRAFT STATEMENT ON TERRORISM PREPARED BY THE ITALIAN PRESIDENCY, WHICH MAY BE A WORKING DOCUMENT FOR OUR MEETING ON MAY 14-15.

(S) PER ITALDIPL RONN, LONDRA, OTTAWA, PARIGI, TOKIO, (WASHINGTON) PLEASE TAKE NOTE THAT THE FIRST SENTENCE OF PARAGRAPH 1 AND THE WHOLE PARAGRAPH 5 ARE IN FACT THE TEXT PREPARED BY THE GROUP OF EXPERTS AND ALREADY AGREED UPON., THE PRELIMINARY DRAFT ITSELF HAS BEEN INSERTED IN BETWEEN.

LET ME KNOW IF YOUR EXPERT ON TERRORISM WILL BE PRESENT AT THE MEETING: IN ANY CASE MR. FERRARIN WILL BE WITH ME AT STRA. THE EXPERTS WILL MEET FOR DINNER AT THE DANIELI HOTEL AT 8.30 P.M. ON MAY 14TH. ACCORDING TO THE DECISIONS TAKEN IN PORTO CERVO BY THE PERSONAL REPRESENTATIVES, THIS WILL BE AN INFORMAL OCCASION AND NOT A MEETING OF THE GROUP OF EXPERTS ON TERRORISM AS SUCH.

(PER TUTTI) YOURS SINCERELY

PRELIMINARY DRAFT

STATEMENT ON INTERNATIONAL TERRORISM

1. THE HEADS OF STATE OR GOVERNMENT, REAFFIRMING THEIR CON-

DEMATION OF INTERNATIONAL TERRORISM IN ALL ITS FORMS, OF ITS ACCOMPLICES AND OF THOSE, INCLUDING GOVERNMENTS, WHO SPONSOR OR SUPPORT IT, ARE RESOLVED TO FURTHER INTENSIFY THEIR JOINT EFFORTS

TO COMBAT INTERNATIONAL TERRORISM.

THEY ONCE AGAIN DECLARE THAT TERRORIST ACTS ARE NEVER JUSTIFIED AND DO NOT SERVE ANY POLITICAL CAUSE AND THAT NO STATE WHICH SUPPORTS TERRORISM CAN EXPECT MORAL RELATIONS WITH THE SUMMIT SEVEN COUNTRIES.

THEY ALSO REAFFIRM THEIR DETERMINATION TO APPLY, IN RESPECT OF ANY STATE CLEARLY INVOLVED IN SPONSORING OR SUPPORTING INTERNATIONAL TERRORISM, EFFECTIVE MEASURES WITHIN THE FRAMEWORK OF INTERNATIONAL LAW.

2. THEREFORE, THE HEADS OF STATE OR GOVERNMENT AGREE:

A) THAT THERE SHALL BE NO CONCESSIONS UNDER DURESS TO TERRORISTS OR THEIR SPONSORS.,

B) THAT EVERY JOINT EFFORT MUST BE DONE IN ORDER TO COMBAT THE TAKING OF HOSTAGES AND TO PREVENT THE SPREADING OF SUCH AN UNJUSTIFIABLE AND HATEFUL PRACTICE.,

C) THAT THERE MUST BE IMPROVED POLICE AND INTELLIGENCE COOPERATION AND EXCHANGES OF INFORMATION TO PREVENT TERRORISM AND TO BRING THE GUILTY TO JUSTICE.,

D) THAT THEY WILL CONTINUE THEIR EFFORTS TO IMPROVE THE SAFETY OF AIR TRAVEL AND PARTICULARLY TO SCRUTINIZE MORE CLOSELY THE ACTIVITIES OF AIRLINES OPERATED BY STATES SPONSORING TERRORISM.

3. THE HEADS OF STATE OR GOVERNMENT NOTED THE IMPRESSIVE PROGRESS MADE OVER THE LAST YEAR IN BRINGING THE FORCE OF THE RULE OF LAW TO BEAR ON TERRORISM. THESE ACTIONS PROVIDE IMPORTANT EVIDENCE THAT OUR DEMOCRACIES HAVE THE INNER STRENGTH TO COMBAT TERRORISM WHILE MAINTAINING DEMOCRATIC LEGAL GUARANTEES FOR THEIR PEOPLES AND THOSE WHO ARE SUBMITTED TO THEIR JURISDICTION.

THEY ALSO NOTED WITH SATISFACTION THE PROGRESS MADE IN STRENGTHENING INTERNATIONAL OBLIGATIONS FOR COMBATING TERRORISM, PARTICULARLY IN FIELDS OF AIRPORT AND MARITIME SECURITY.

4. FURTHERMORE, IN VIEW OF MAKING THEIR COMMITMENT IN FIGHTING TERRORISM EVEN MORE EFFECTIVE, THE HEADS OF STATE OR GOVERNMENT PLEDGE THAT EACH OF THEIR STATES WILL:

A) FIGHT TERRORISM THROUGH ITS LEGAL SYSTEM AND WILL NOT ALLOW TERRORISM TO SUBVERT DEMOCRATIC LEGAL GUARANTEES AND PROCEDURES.,

B) PURSUE EFFORTS TO COOPERATE ON THE INVESTIGATION, APPREHENSION AND PROSECUTION OF TERRORISTS.,

BRING TERRORISTS TO JUSTICE WITHOUT REGARD TO THE ALLEGED POLITICAL MOTIVATIONS FOR THE CRIMES THEY COMMIT. IN THAT REGARD, EACH STATE RENEWS ITS COMMITMENT TO PROSECUTE OR EXTRADITE ACCORDING TO NATIONAL LAWS AND RELEVANT INTERNATIONAL CONVENTIONS THOSE PERSONS APPREHENDED FOR ACTS OF TERRORISM.

D) PROVIDE EACH OTHER THE GREATEST MEASURE OF ASSISTANCE WITH CRIMINAL PROCEEDING AGAINST TERRORISTS, INCLUDING SUPPLYING EVIDENCE AT THEIR DISPOSAL NECESSARY TO ENSURE SUCCESSFUL PROSECUTION AND CONSISTENT WITH NATIONAL LAWS.

E) INTENSIFY EFFORTS TO IMPEDE THE MOVEMENT OF TERRORISTS THROUGH INCREASED COOPERATION.

5. THE HEADS OF STATE OR GOVERNMENT RECALL THAT IN THEIR TOKYO STATEMENT ON INTERNATIONAL TERRORISM THEY AGREED TO MAKE THE 1978 BONN DECLARATION MORE EFFECTIVE IN DEALING WITH ALL FORMS OF TERRORISM AFFECTING CIVIL AVIATION. TO THIS END, IN CASES WHERE A COUNTRY REFUSES EXTRADITION OR PROSECUTION OF THOSE WHO HAVE COMMITTED OFFENCES DESCRIBED IN THE MONTREAL CONVENTION FOR THE SUPPRESSION OF UNLAWFUL ACTS AGAINST THE SAFETY OF CIVIL AVIATION AND/OR DOES NOT RETURN THE AIRCRAFT INVOLVED, THE HEADS OF STATE OR GOVERNMENT ARE JOINTLY RESOLVED THAT THEIR GOVERNMENTS SHALL TAKE IMMEDIATE ACTION TO CEASE ALL FLIGHTS TO THAT COUNTRY. AT THE SAME TIME, THEIR GOVERNMENTS WILL INITIATE ACTION TO HALT ALL INCOMING FLIGHTS FROM THAT COUNTRY OR FROM ANY COUNTRY BY THE AIRLINES OF THE COUNTRY CONCERNED. THEY INTEND ALSO TO EXTEND THE BONN DECLARATION IN DUE TIME TO COVER ANY FUTURE RELEVANT AMENDMENT TO THE ABOVE CONVENTION OR ANY OTHER AVIATION CONVENTIONS RELATING TO THE EXTRADITION OR PROSECUTION OF THE OFFENDERS.

THE HEADS OF STATE OR GOVERNMENT URGE OTHER GOVERNMENTS TO JOIN THEM IN THIS COMMITMENT.