

As you see, Burt said that President Reagan was inclined to invite the Prime Minister to introduce the first discussion, on arms control and especially INF, at the dinner on Saturday, 28 May. Julian Bullard undertook to report this suggestion, but made it clear that the Prime Minister was at present reviewing her

commitments in view of the impending General Election.

The telegram also records what Burt said about US ideas for a statement on INF. Again, Julian Bullard undertook to consult and to let Burt have our views. The Foreign and Commonwealth Secretary is inclined to think that a statement would be useful. Williamsburg is perhaps the ideal forum to emphasise that the other Western Governments fully support our insistence that British and French nuclear forces must be excluded from the talks, and that the INF problem in Europe should not be solved at the expense of friends in other regions (Japan).

/Perhaps



Perhaps you could let us know what the Prime Minister's reaction is to the INF proposal, and to the idea that she might lead the arms control discussion.

I am copying this letter to Richard Mottram (Ministry of Defence) and to Richard Hatfield (Cabinet Office).

(B J P Fall) Private Secretary

A J Coles, Esq 10 Downing Street

# OUT TELEGRAM

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	10	Followi	ng from -	OR INFO IMMEDIATE WASHINGTON, BONN, UKREP BRUSSELS from Bullard.			
	11	PARIS T	ELNO 382: POLITICAL PREPARATIONS FOR WILLIAMSBURG				
	12	This meeting of the Seven was preceded by a Quadripartite meeting of Political Directors in Paris on the morning of 11 May. (The other three are of course unaware of this.)  Discussion in the Four was along much the same lines as afterwards in the Seven, except that Burt (US) outlined in greater detail the idea that the Seven Heads of Government might issue a statement at William's burg specifically on INF. He suggested that this might contain the following elements:					
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	21	elimination of all Soviet and US INF systems;					
111	22	(ii) but in the absence of (i) above, all the Summit					
11	23	participants endorse the US interim proposal;					
1	24	(iii) the Heads of Government of the NATO participants, ie al					
	25	except Japan, reaffirm that INF deployment will begin					
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Drafted by (Block capitals) PS/Mr Hurd PS/Mr Rifkind PS/PUS . Sir J Bullard Telephone number Mr Evans Mr Wright Mr Gillmore Authorised for despatch . Mr James Hds Planning Staff NAD Defence Dept Comcen reference Time of despatch WED EESD ECD(E) ERD

OUT TELEGRAM (CONT) Page Classification and Caveats SECRET BURNING BUSH <<<< 1 at the end of this year as planned, and proceeds incarcord 2 ancequithathe December 1979 decision ounless agreement in 3 Geneva permits modifications to that decision; 4 (iv) there must be global limits on Soviet INF systems, (to 5 take account of the Japanese concern that the Russians 6 7 might redeploy missiles from Europe to the Far East); (v) British and French nuclear systems cannot be taken into 8 account at Geneva. 9 Schauer (FRG) expressed unhappiness about point (iv). When 10 the double decision had been taken in 1979, there had been no 11 12 intention of negotiating on a global basis. The FRG government 13 might object to the implication that an agreement covering the 14 European theatre alone would not be enough √. Burt said sharply 15 that any such objection would run counter to the US negotiating 16 position on INF, which had been agreed by the SCG, and would be unacceptable to the US. I said that, if Heads of Government 17 18 did agree to issue a statement on INF, this difficulty could be 19 overcome by careful drafting, eg a sentence to the effect that 20 there could be no question of solving the problem in Europe at 21 the expense of another region. The others agreed. Andreani (France) said that any statement on INF should make 22 23 the political point that the West wishes to improve relations with the Soviet Union but believes that the restoration of the 24 25 military balance, by deployments/reductions, is necessary to 26 create the conditions for any such improvement. I agreed that 27 the political context should be brought out. 28 5. Burt promised to circulate the draft of a possible statement 29 to Quadripartite partners within the next few days. Andreani, 30 Schauer and I undertook to consult our Heads of Government and 111 31 let Burt have a considered reaction to his idea as soon as 11 32 possible. 33 Burt also described American ideas as to which participants should be invited to introduce the discussion at the first three

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meals, viz the Prime Minister to lead on arms control and INF at the dinner on Saturday 28 May; Chancellor Kohl on East/West political relations at the lunch on Sunday 29 May; and President Mitterrand on the Middle East and possibly other regional topics at dinner on 29 May. On this too we undertook to consult our Heads of Government and let Burt have their reactions as soon as possible.

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TO IMMEDIATE FCO

TELEGRAM NUMBER 382 OF 11 MAY
AND TO PRIORITY WASHINGTON, BONN, OTTAWA, UKREP BRUSSELS,
TOKYO, ROME.

POLITICAL PREPARATIONS FOR WILLIAMSBURG.

FOLLOWING FROM BULLARD.

- 1. FOLLOWING A MEETING OF THE SEVEN POLITICAL DIRECTORS OVER LUNCH IN PARIS TODAY, BURT (US) WILL REPORT TO PERSONAL REPRESENTATIVES (SHERPAS) THIS EVENING AS FOLLOWS:
- (1) THERE IS A GENERAL DESIRE THAT DISCUSSION OF POLITICAL ITEMS BY HEADS OF STATE AND GOVERNMENT AT WILLIAMSBURG SHOULD BE "TRULY INFORMAL".
- THERE SHOULD BE NO POLITICAL COMMUNIQUE, BUT THE SEVEN PARTICIPANTS MAY WISH TO CONSIDER ISSUING A STATEMENT, PERHAPS OR PERHAPS NOT IN THE FORM OF AN OPEN LETTER TO ANDROPOV, ON ARMS CONTROL, OR POSSIBLY ON INF ALONE.

  THE US WILL CIRCULATE A DRAFT. MEANWHILE ALL PARTICIPANTS WILL CONSULT THEIR HEADS OF GOVERNMENT ON THIS SUGGESTION AND REPORT REACTIONS. TO ENSURE A PUBLIC IMPACT SEPARATE FROM THE ECONOMIC CONCLUSIONS OF THE MEETING, A STATEMENT ON ARMS CONTROL/INF COULD BEST BE ISSUED ON THE SUNDAY.
- (111) PRESIDENT REAGAN PROPOSES THAT THE POLITICAL DISCUSSIONS
  SHOULD TAKE PLACE AT THE FOUR MEALS (DINNER ON SATURDAY
  28 MAY, LUNCH AND DINNER ON SUNDAY 29 MAY AND LUNCH ON
  MONDAY 30 MAY). HIS INTENTION IS TO ORGANIZE THE DISCUSSION
  IN SUCH A WAY THAT THE FIRST THREE MEALS SHOULD BE DEVOTED
  RESPECTIVELY TO ARMS CONTROL: EAST/WEST POLITICAL RELATIONS:
  AND THE MIDDLE EAST, AND POSSIBLY OTHER REGIONAL QUESTIONS.
  THE FOURTH MEAL WOULD BE A "WRAP UP" SESSION.
- (IV) THE PRESIDENT PLANS TO INVITE A DIFFERENT HEAD OF GOVERNMENT TO INTRODUCE THE DISCUSSIONS AT EACH OF THE FIRST THREE MEALS. HE HIMSELF WILL LEAD THE 'WRAP UP' SESSION. SINCE THERE WILL BE NO NOTE-TAKERS PRESENT AT THE MEALS, THE HEAD OF GOVERNMENT WHO INTRODUCES EACH DISCUSSION MIGHT SUMMARISE IT BRIEFLY AT THE BEGINNING OF THE FOLLOWING PLENARY.

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- (V) THE FOREIGN MINISTERS MIGHT DISCUSS THE SAME 3 BROAD THEMES,
  BUT IN GREATER DETAIL. THE US WILL CIRCULATE A SUGGESTED
  LIST OF SUB-HEADINGS UNDER EACH THEME AND INVITE COMMENTS
  AND ADDITIONS.
- (VI) THE US PROPOSES THAT FOREIGN MINISTERS SHOULD ALSO DISCUSS THE FOLLOWING ITEMS:
  - PRESIDENT REAGAN'S PROPOSALS ON YOUTH EXCHANGES:
  - HIS INITIATIVE ON PROMOTING DEMOCRACY:
  - TERRORISM:
  - NON-PROLIFERATION.

THE AMERICANS WILL CIRCULATE A NOTE EXPLAINING HOW THEY
INTEND TO RAISE THESE POINTS AND WHAT CONCLUSIONS THEY WOULD
HOPE TO REACH. (THE FRENCH POLITICAL DIRECTOR AND I EXPRESSED
SOME DOUBTS ABOUT THE VALUE OF DISCUSSION OF THE LAST TWO
ESPECIALLY).

- (VII) THE JAPANESE HAVE SPECIFICALLY PROPOSED THAT SOUTH EAST ASIA SHOULD BE AMONG THE REGIONAL THEMES DISCUSSED.
- (VIII) SHULTZ WILL GIVE THE PRESS PERIODIC BRIEFINGS ABOUT THE POLITICAL DISCUSSIONS, IN PARTICULAR A HALF-TIME BRIEFING AT MIDDAY ON SUNDAY. THESE WILL DE VERY GENERAL, LISTING THE TOPICS DISCUSSED AND THE SPIRIT IN WHICH THEY WERE APPROACHED, BUT NOT THE CONTENT OF THE DISCUSSION.
- (IX) ASSUMING THAT THE FINAL STATEMENT ON ECONOMIC ISSUES WILL

  BE INTRODUCED BY THE PRESIDENT ON MONDAY 30 MAY, SHULTZ

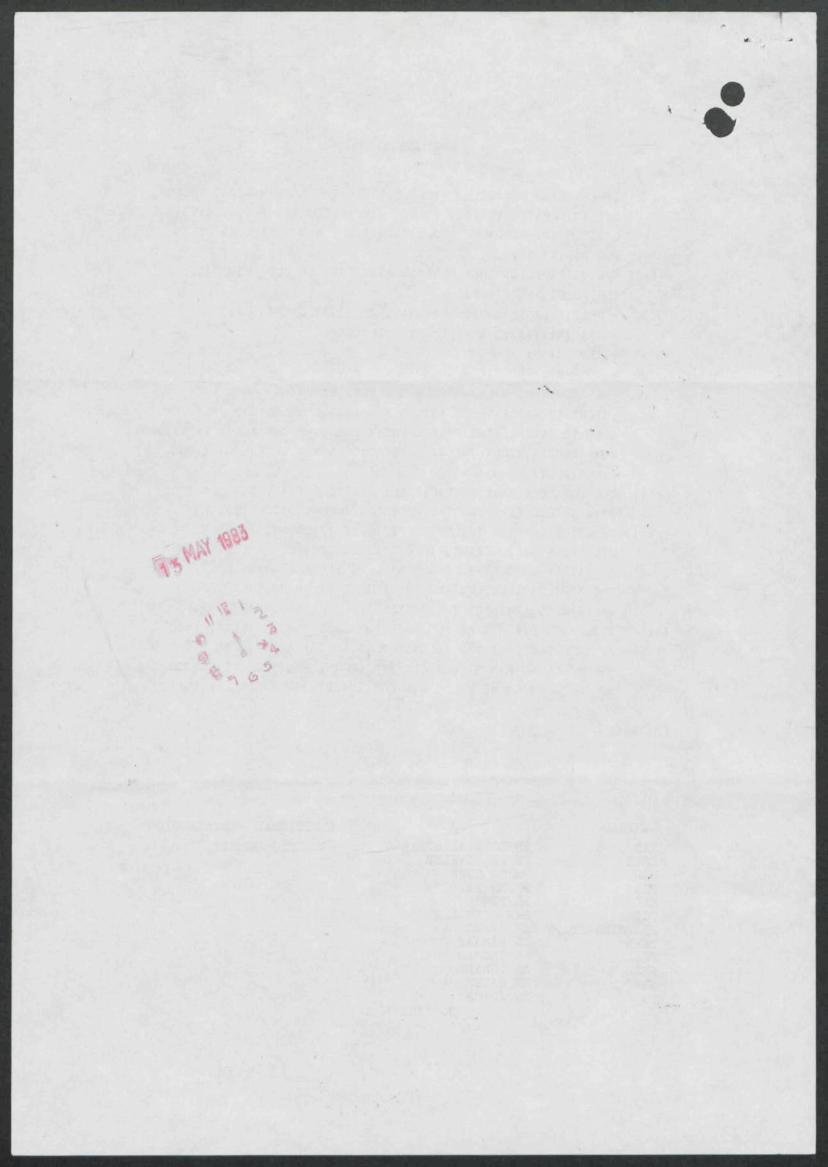
  WILL FOLLOW THIS WITH A SUMMARY OF THE POLITICAL DISCUSSION
  IN TERMS WHICH HE WILL HAVE CONCERTED WITH HIS COLLEAGUES.

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### 10 DOWNING STREET

From the Private Secretary

17 May 1983

# Williamsburg: Political Preparation

Thank you for your letter of 13 May.

In a separate letter of today's date
I recorded that the Prime Minister was willing
to introduce the discussion on arms control and
INF at the dinner in Williamsburg on Saturday,
28 May. The Prime Minister is also prepared to
support the idea of a public statement at
Williamsburg on INF, provided this can be agreed
without difficulty with our other Summit partners.
It would be most important to avoid any appearance
of divisiveness.

I am copying this letter to Richard Mottram (Ministry of Defence) and Richard Hatfield (Cabinet Office).

A. J. COLES

Brian Fall, Esq., Foreign and Commonwealth Office.

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